

GREATER MANCHESTER STRATEGY AND DEVOLUTION

Trafford Scrutiny Update
21st September 2016

BACKGROUND: GREATER MANCHESTER



GREATER MANCHESTER: A HISTORY OF WORKING TOGETHER



Metrolink

GMCA GREATER MANCHESTER COMBINED AUTHORITY



AGMA, GMITA & Airport

Publication of the MIER

Thematic Commissions established

Community Budget pilot

Devolution Agreement

Health MoU

Further devolution announced



TfGM established



Refresh GM Strategy



GREATER MANCHESTER: LEADERSHIP & GOVERNANCE



LEP
Local Enterprise
Partnership

GM
Combined
Authority

GM
Investment
Board

Skills &
Employment
Partnership

GM
ESIF
Committee

Transport
for GM
Committee

Key GM agencies supporting delivery
Local Authorities, TfGM, Manchester Growth Company

HOW GREATER MANCHESTER WORKS

Governance

Senior Private Sector Groups

LEP
Local Enterprise Partnership

BLC
Business Leadership Council

Elected Member Groups

GM
Combined Authority

Joint
GMCA/
AGMA

Police
and crime
panel

GM
Scrutiny

GM
Audit

GM Health
Scrutiny

Thematic Groups oversee key policy areas:

- Transport
- Low Carbon
- Skills and Employment
- Planning and Housing
- Health

Delivery

Wider Leadership Team

Chief Execs of 10 local authorities, GM Police, TfGM, Manchester Growth Company, GM Fire NHS

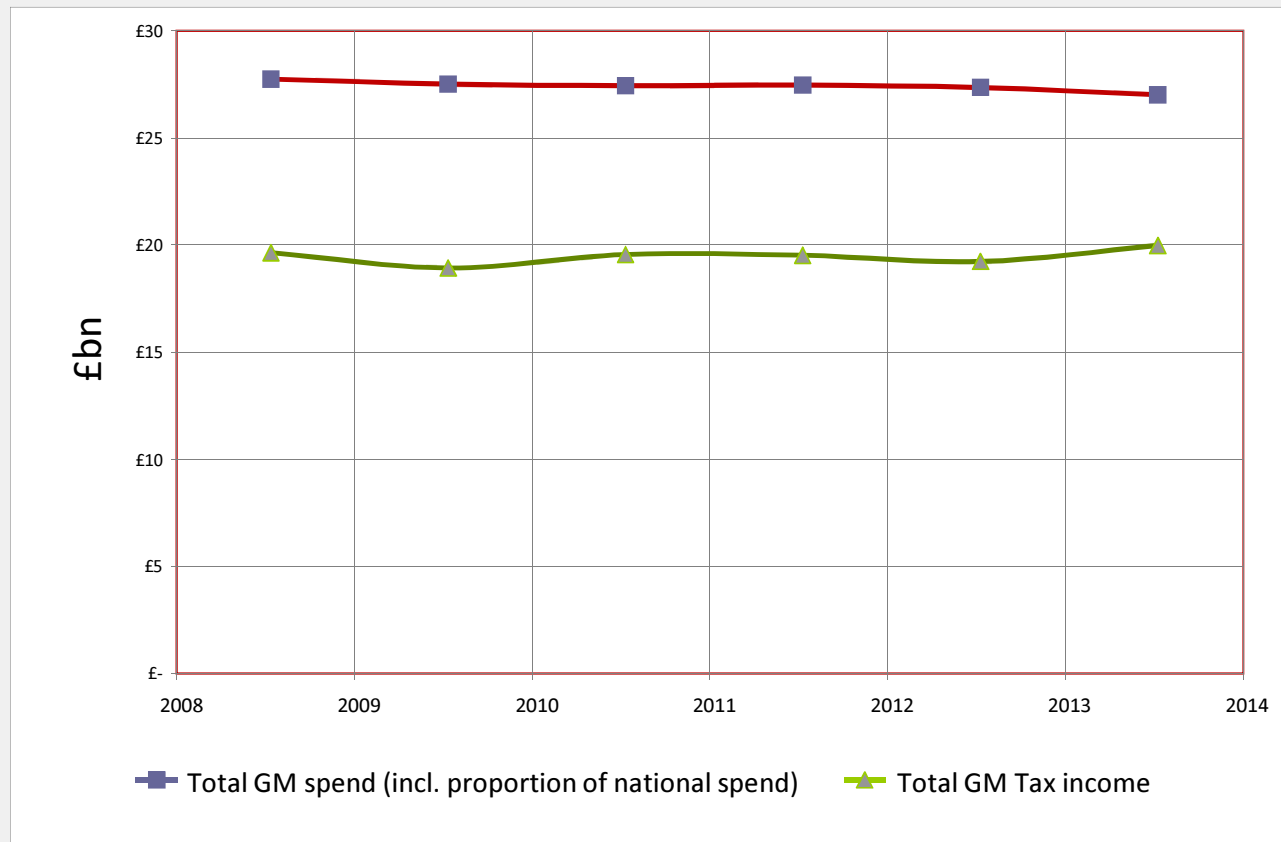
Key GM agencies supporting delivery

Local Authorities, TfGM, GM Police, GM Fire, GM Waste Disposal Authority, Manchester Growth Company, NHS, Probation

GROWTH AND REFORM PLAN

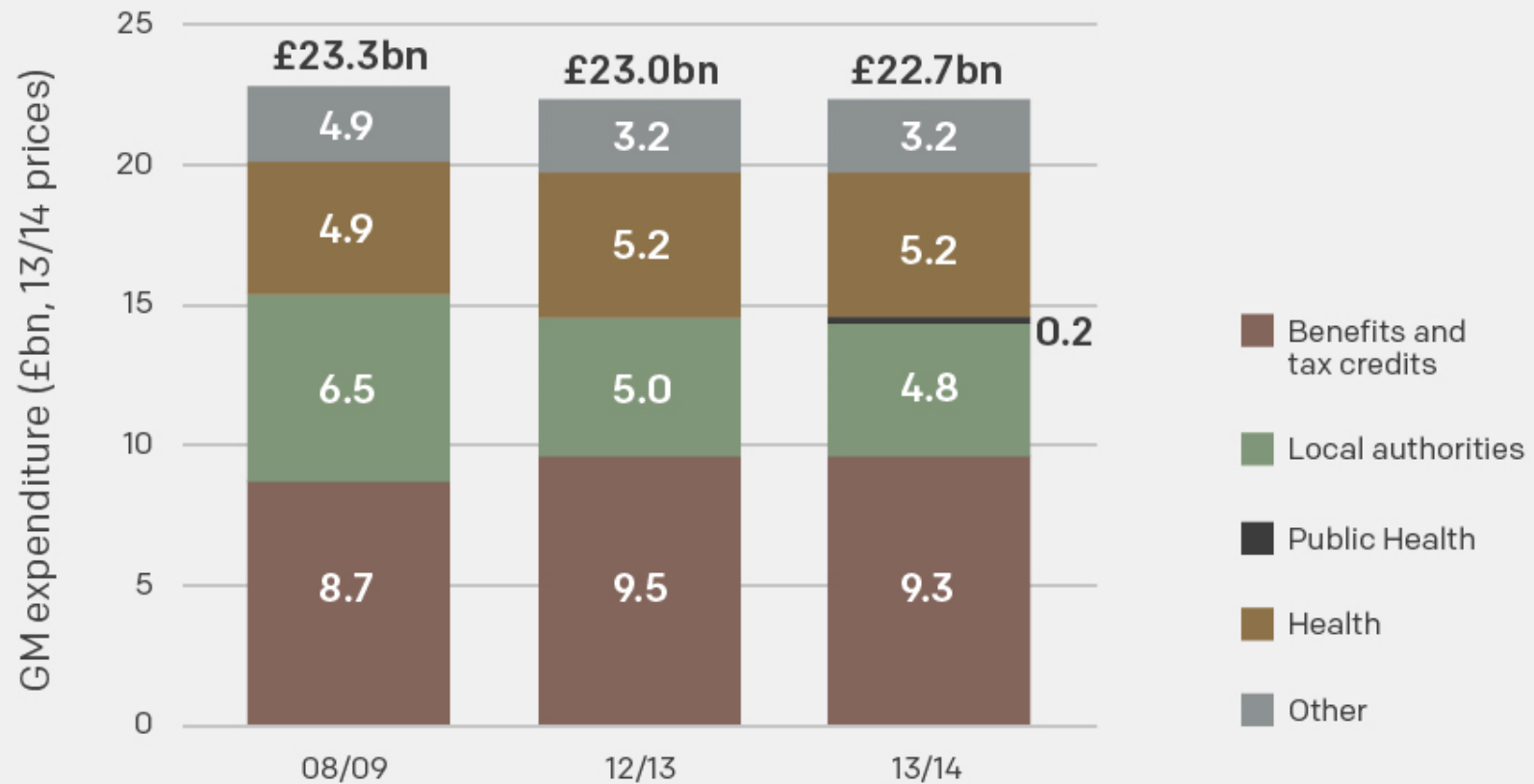
- A plan that brings together the two policy themes of growth and reform
- Produced as part of the Government's Growth Deal process
- Not simply a bid for funding: the plan sought a new relationship with Government to enable GM authorities to undertake their place shaping role to:
 - create high quality places that will attract and retain more productive people and businesses; and
 - reform the way that public services are delivered to improve outcomes for our people
- Made the case for the devolution of significant additional functional and fiscal responsibilities

GM AS A NET CONTRIBUTOR TO THE NATIONAL ECONOMY



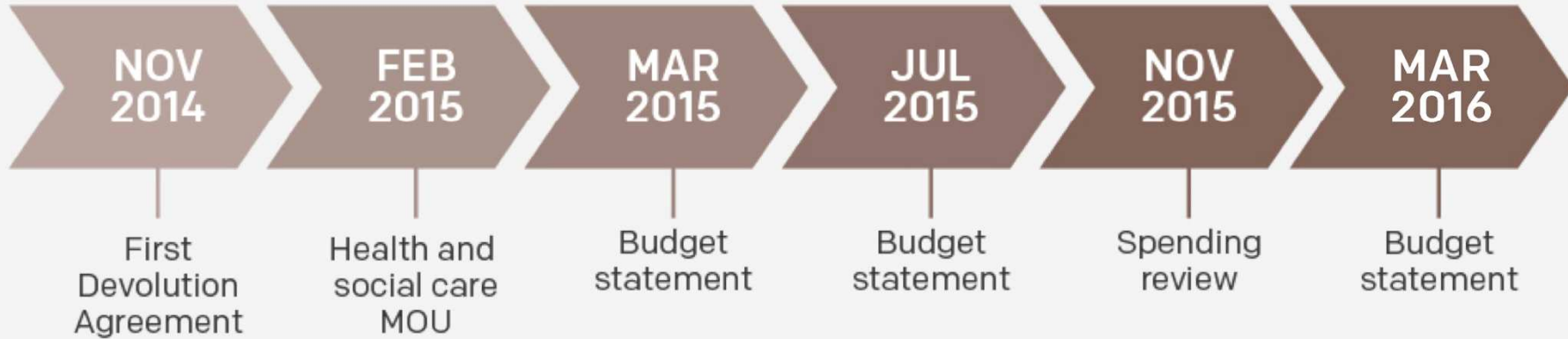
- A vision to move GM from being a **cost centre** to a **net contributor** to national public finances
- GM's economy currently generates £20 billion in taxes but requires £27 billion in public spending
- GM is seeking greater control over the levers and resources available to the public sector to close this gap

SHIFTING THE BALANCE IN SPENDING



Reductions in local public spending in investment and growth offset by increases in national public spending, particularly in relation to welfare and health

GM DEVOLUTION: KEY MILESTONES



GM devolution is based on:

- strong, stable and effective governance arrangements
- a clear and evidenced strategic vision
- a proven track record of delivery
- a "roadmap" to reform and a recognition that full devolution will take time and require a staged approach a series of clear propositions to Government, setting out what we would do differently and the benefits that would bring

Government clear that in return some form of directly elected leadership at GM level was required

WHAT IS BEING DEVOLVED TO GM

Transport

- Responsibility for a joined up and **multi-year transport budget**
- Responsibility for **franchised bus services**, including powers over fares, routes, frequency and ticketing
- The power to introduce integrated **smart ticketing** across all local modes of transport
- The ability to shape **local rail station policy** and development across the Greater Manchester area
- Control of a reformed **earnback deal**, which rewards the GMCA as GM's investment in infrastructure results in economic growth. It will give up to £30m a year for 30 years to invest in further schemes

WHAT IS BEING DEVOLVED TO GM

Planning and Housing

- Powers over strategic planning, including the power to create a **statutory spatial framework** for Greater Manchester
- Control of a new £300 million recyclable **Housing Investment Fund**
- The power to establish a **GM Land Commission** to make best use of publicly owned land
- The power to designate **Mayoral Development Corporations** and compulsory purchase powers
- The power to implement a **Community Infrastructure Levy** to support development and regeneration

Blue Light Services

- The Mayor takes on the role currently covered by the **Police and Crime Commissioner** and the **GM Fire & Rescue Authority**

WHAT IS BEING DEVOLVED TO GM

Business Support

- Responsibility for **business support budgets**, making it easier to join up services to make sure that businesses are able to access the right support at the right time to help them grow and innovate
- Development of an MoU with the **British Business Bank** setting out how they will work together to support SMEs in Greater Manchester

Regulation

- GM to work with Government to develop a strategic approach to **regulation of businesses**, building on the Better Business for All national programme

Business Rates

- **Local Growth Pilot** status, enabling 100% business rates retention
- Power to introduce a **Business Rates Supplement** subject to the agreement of the Mayor's Cabinet and GMLEP

WHAT IS BEING DEVOLVED TO GM

Finance

- GMCA to gain **Intermediate Body** status giving greater influence and decision making over how **European funding** is spent, to ensure it meets local priorities and is of maximum benefit to the GM economy
- GM will have the power to establish a **Single Pot** for investment in economic growth, pooling transport funding with Local Growth Funding and “Earn Back” investment funding
- The **power to borrow** in respect of any combined authority function, subject to compliance with the Prudential Borrowing Code

Skills and Employment

- Reshape and re-structure **GM’s Further Education provision** with government to ensure that the supply of skills in GM meets the needs of businesses
- Full devolution of the 19+ **adult skills budget** from 2018/19
- Jointly commission (with the Department for Work and Pensions) of **employment programme support**, assisting long term unemployed and those with health conditions and disabilities to join the workforce

WHAT IS BEING DEVOLVED TO GM

Complex Dependency

- To scale up work on **public service reform** programme to provide the intensive support to workless people and their families to help up to 50,000 people who have struggled to find work get into jobs
- Jointly establish a **Life Chances Investment Fund** with Government to increase investment in innovative approaches to delivering public services

Services for Children

- Undertake a **fundamental review** of the way that all services for children, exploring how existing budgets can be used more effectively to deliver integrated and more efficient services

WHAT IS BEING DEVOLVED TO GM

Criminal Justice

- GM will take on a greater role in the commissioning of **offender management services**, greater influence over education provision in prisons and joint work with Government to better align delivery of services for youth offenders
- GM will work with Government to explore **devolved budgets**, including the custody budgets for female offenders, young offenders and those sentenced to less than 2 years in prison
- GM has secured greater influence over funding to better support **victims of crime**
- GM will work with Government to create a modern **new prison estate** and develop plans for the **local courts estate**

WHAT IS BEING DEVOLVED TO GM

Health and Social Care

- The MoU forged a new partnership between GM health and social care bodies and NHS England so that from April 2016 GM took full devolution of all funding and decision making for health and social care in GM
- This will help GM to:
 - deliver improved health and wellbeing outcomes to support and enhance GM's priority of reducing worklessness and supporting people back into employment;
 - plan for the integration of health and social care across GM, allowing us to use existing health and social care budgets to invest in community based care to support change

CONTINUING DEVOLUTION

- The latest GM devolution agreements, announced as part of the 2015 Spending Review settlement and 2016 Budget statement, reaffirmed the Government's commitment to maximising devolution to Greater Manchester over time
- That agreement identifies a number of areas for further joint work between GM and Government, including:
 - the development of a joint investment platform to support the resilience and efficient management of the **highways network**
 - the development of a business case for a **Land Programme** to make best use of strategic sites for housing and employment use
 - consideration of how regulatory change could enable more effective use of social housing stock to increase the diversity of **social housing** provision and increase investment in home ownership
 - the development of flexible investment approaches to support the innovative delivery of public services including consideration of the establishment of a **Public Service Reform Investment Fund**

EVOLVING GOVERNANCE ARRANGEMENTS

- Interim Mayor, as an 11th member of the CA, appointed at the June 2015 GMCA AGM
- Legislation to create the role of a directly elected Mayor passed through Parliament
 - First elections anticipated in 2017
 - Chair of the GMCA and Cabinet
 - 10 Leaders with portfolio responsibilities allocated by the Mayor
- Devolution of some new responsibilities has been possible without legislation and have passed to the GMCA. Others dependent on the implementation of the city region Mayoral model
- On public service issues the GMCA members and the Mayor will each have one vote
- The directly elected Mayor required to consult the GMCA Cabinet on strategies and spending plans – which a two thirds majority can reject or amend

GM DEVOLUTION: IMPLICATIONS

- Devolution is a game changer for businesses and residents of GM: a significant shift of power and responsibilities from the centre to a local area
- GM's devolution deals helps GM deliver its strategic ambitions by taking a truly integrated approach to driving economic growth and the reform of public services
- Powers and responsibilities transferred from Government to GM are geared towards accelerating growth, boosting skills and encouraging local decision-making and increased self-sufficiency
- Devolution gives GM a much stronger national and global voice giving the message that Greater Manchester is a great place for business
- Further opportunities to agree further devolution in the months and years ahead

QUESTIONS?

GMCA

BOLTON
BURY

MANCHESTER
OLDHAM

ROCHDALE
SALFORD

STOCKPORT
TAMESIDE

TRAFFORD
WIGAN